

**COMMITTEE ON MDC GOVERNMENT  
SPECIAL MEETING**

555 Main Street  
Hartford, Connecticut 06103  
Wednesday, November 2, 2022

**Present:** Commissioners John Avedisian, Peter Gardow, Allen Hoffman, Jean Holloway, Maureen Magnan, Alvin Taylor and District Chairman William A. DiBella (7)

**Remote**

**Attendance:** (0)

**Absent:** Commissioners Avery Buell and James Healy (2)

**Also**

**Present:** Commissioner John Bazzano  
Commissioner Donald Currey  
Commissioner John Gale  
Commissioner Joan Gentile  
Commissioner Jackie Mandyck  
Commissioner Dominic Pane  
Commissioner Bhupen Patel (Remote Attendance)  
Commissioner Pasquale Salemi  
Commissioner Calixto Torres  
Scott W. Jellison, Chief Executive Officer  
Christopher Stone, District Counsel  
John S. Mirtle, District Clerk  
Steve Bonafonte, Assistant District Counsel  
Christopher Levesque, Chief Operating Officer  
Kelly Shane, Chief Administrative Officer  
Sue Negrelli, Director of Engineering  
Robert Schwarm, Director of Information Services  
Tom Tyler, Director of Facilities  
Carrie Blardo, Assistant to the Chief Executive Officer  
Victoria Escoriza, Executive Assistant  
David Baker, IT Consultant (Remote Attendance)  
Joseph Szerejko, Independent Consumer Advocate (Remote Attendance)

**CALL TO ORDER**

Chairman Hoffman called the meeting to order at 5:01 PM

**PUBLIC COMMENTS RELATIVE TO AGENDA ITEMS**

Judy Allen of West Hartford submitted the following written comments:

"I am in total support of a bylaw change and creation of a form to clarify and report any conflicts of interest. The MDC is charged with overseeing a natural resource and providing essential drinking water and sanitation. The need for transparency is crucial.

But I have some concerns about specific portions of what is being proposed. It may be I'm just not fluent in legalese.

I have questions about the section that deals with the "impossibility" of disclosure. To me, impossible to disclose might be exactly the kind of ethics violation the public needs to know.

What does impossibility mean?

What would be an example?

Does it mean impossible to disclose to the public?

Does it mean a family member won't give the information needed?

There should be at least be some sort of guidance for the Ethics Advisory Board to use in evaluating a waiver due to impossibility or conflict. Or does the board get to decide that for themselves?

The Ethics Advisory Board should have the responsibility to inform the District Board when a waiver has been made because of impossibility and recommend which general issues the commissioner should not be able to discuss or vote on.

I'm assuming a waiver because of impossibility in one area does not excuse an individual to disclose and file conflicts of interest in other areas.

I also have questions about how the thresholds of \$10,000 or 35% for some transactions and ownership were arrived at. At least for commissioners these need to be very stringent.

What if I'm 25% owner in a company from which I get \$10,5000 a year? Is that a conflict of interest? Would I even need to disclose this at all?

If I and my son use the same attorney for personal reasons, who's business transactions are the same as for others, and I pay that attorney \$9,000 and my son pays the same attorney \$5,000. Is that a violation?

Does "in the aggregate" mean the total is for both me and any family member together?

I believe the Chair of the District Board is in a unique position of influence and is granted significant power. Therefore the chair should not be a member of the Ethics Advisory Board nor involved in proposing any commissioner to serve on that board.

I believe that the Chair should be held to a higher standard and should not have any ownership in any company doing business with the MDC. There should not be even any appearances of conflict.

Since standards for conflict of interest apply to both employees and officers and would not be referred to the Ethics Advisory Board, would it be the district counsel's responsibility to determine any violations and what the proper response should be?

I'm assuming employee filings would not be made public. But I see the value in making officer's filings public.

Taking on the position of commissioner is an important commitment. I am grateful for your work and the time commitments involved for no pay. I would like the MDC Board to have a sterling reputation for transparency. I think your customers will be grateful for strict ethical standards that are enforced."

Judy Allen  
West Hartford

### **APPROVAL OF MINUTES**

*On motion made by District Chairman DiBella and duly seconded, the meeting minutes of September 28, 2022 were approved.*

### **REVISION TO DISTRICT BYLAWS**

To: Committee on MDC Government for consideration November 2, 2022

At the September 28, 2022 meeting of the Committee on MDC Government, the Office of District Counsel presented to the Committee a draft amendment to the District Bylaws which would require Commissioners and Citizen Members to provide an annual signed acknowledgment of the Code of Ethics and disclosure of potential conflicts of interest on a form to be provided by the Office of District Counsel. Additional revisions to this amendment were made based on comments received at this meeting and the proposed final draft language is provided below for consideration and action.

Therefore, it is **RESPECTFULLY SUBMITTED** that it be

**VOTED:** That the Committee on MDC Government recommends to the District Board passage of the following resolution:

**RESOLVED:** That the following revision to The Metropolitan District's Bylaws be adopted as follows:

#### **B6d DISCLOSURE OF INTEREST**

No officer, Commissioner, Citizen Member or employee engage in or participate in any business or transaction, including outside employment with a private business, or pursue an interest, directly or indirectly, which is incompatible with the proper discharge of his or her official responsibilities in the public interest or which would tend to impair his or her independent judgment or action in the performance of official responsibilities. (ab) If any officer, Commissioner, Citizen Member or employee has a personal interest, or a member of his/her immediate family has a financial or personal interest, in any matter coming before, or which has been before, the District Board, or any of its Bureaus, Commissions or Committees, or if there is any matter, the consummation of which is incompatible with the proper discharge of official duties, such officer, Commissioner, Citizen Member or employee shall so advise such body. If such officer, Commissioner, Citizen Member or employee is a member of such body, he or she shall refrain from voting upon or otherwise participating in the consideration of such matter or

any determination in connection therewith by such body, and shall not be present at any executive session of such body at which such matter is considered. Notwithstanding the prohibition in subsection, such officer, Commissioner, Citizen Member or employee a public employee or public official may vote or otherwise participate in a matter if it involves a determination of general policy and the interest is shared with a substantial segment of the population of the municipality; provided, in the case of a Commissioner, said Commissioner shall not preside over any meeting or hearing involving such matter.

(b) On or before January 31 of each year or within thirty (30) days of appointment, each Commissioner and Citizen member shall file an acknowledgment of the Code of Ethics and Disclosure of Potential Conflict of Interests, on a form to be provided by the Office of District Counsel.

The statement shall include the following information regarding the individual required to file the statement and the individual's immediate family:

- (1) A disclosure of any business transaction with the District;
- (2) The disclosure of any business or family relationship with any Commissioner, Citizen Member, officer or employee of the District;
- (3) The disclosure of any family relationship with any third-parties having a business relationship with the District (i.e., a family member acting as an officer, employee or member of third-party);
- (4) An affirmative attestation that the Citizen Member or Commissioner is in full compliance with all eligibility requirements for said office;
- (5) A broad statement of disclosure of any other known potential conflicts of interest.

The statement filed pursuant to this section shall be a matter of public information. Any individual who is unable to provide information required under the provisions this section by reason of impossibility may petition the Ethics Advisory Board for a waiver of the requirements. Any individual who fails to file the statement of financial interests or other information as required by this section and is found by the Ethics Advisory Board to be in violation of this section, shall be reported to the District Board and to their respective appointing authority for possible action.

Respectfully submitted,



Scott W. Jellison  
Chief Executive Officer

***Chairman DiBella moved to amend the resolution as stated by Commissioner Currey. The amendment was adopted by unanimous vote of those present and is shown above in blue text.***

***On motion made by Commissioner DiBella and duly seconded, the report was received and resolution, as amended, adopted by unanimous vote of those present.***

**CODE OF ETHICS POLICY ACKNOWLEDGMENT  
AND DISCLOSURE OF POTENTIAL CONFLICTS OF INTEREST**

To: Committee on MDC Government for consideration November 2, 2022

At the September 28, 2022 meeting of the Committee on MDC Government, the Office of District Counsel presented to the Committee a draft amendment to the District Bylaws which would require Commissioners and Citizen Members to provide an annual signed acknowledgment of the Code of Ethics and disclosure of potential conflicts of interest on a form to be provided by the Office of District Counsel. Additional revisions to this amendment were made based on comments received at this meeting and the proposed final draft language is provided below for consideration and action.

Therefore, it is **RESPECTFULLY SUBMITTED** that it be

**VOTED:** That the Committee on MDC Government recommends to the District Board passage of the following resolution:

**RESOLVED:** That the following “CODE OF ETHICS POLICY ACKNOWLEDGMENT AND DISCLOSURE OF POTENTIAL CONFLICTS OF INTEREST” form is hereby adopted and approved for use:

**THE METROPOLITAN DISTRICT****CODE OF ETHICS POLICY ACKNOWLEDGMENT  
AND DISCLOSURE OF POTENTIAL CONFLICTS OF INTEREST**

I have received, read and understand, and agree to abide by the By-Laws of the District Board and the Code of Ethics contained therein. As outlined in the Code of Ethics, no officer, Commissioner, Citizen Member or employee shall appear for, or represent, any personal interest, or any public interest except that of The Metropolitan District, in any matter pending before or procurement being considered by the District staff, District Board, or any of its Bureaus, Commissioners, or Committees. In furtherance of this policy, I hereby make the following affirmative statements and representations:

1. Do you, or to your knowledge does a Family Member<sup>1</sup> directly or indirectly, (i) maintain any business transaction with the District, or (ii) receive any compensation, grants, gifts or other benefits from the District, or any person seeking to do or doing business with the District? Examples of a business transaction may include a purchase or sale, lease, contractual arrangement, performance of services or participation in a joint venture.

Yes

No

If so, please describe the nature of the business transaction, compensation arrangement, or any other benefit, and the identities of each of the parties involved. If the applicable arrangement concerns a Related Person, please describe how the person or entity is related to you. If more than one relationship must be disclosed, please number the relationships.

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<sup>1</sup>A **Family Member** is a spouse, sibling (whether by whole or half-blood), child (natural or adopted), grandchild, or spouses of siblings, children or grandchildren.

2. To the best of your knowledge, do you have a business<sup>2</sup> or family relationship with any other current Commissioner, Citizen Member, officer or employee of the District?

Yes

No

Please describe the exact nature of any family relationships or business relationships or transactions, and the parties involved. If more than one relationship or transaction must be disclosed, please number the relationships and transactions.

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3. Do you, or to your knowledge, does a Family Member, serve as an officer, employee, or member of the governing body of an entity which has in the past year applied, or which you anticipate may apply, for funding from or engage in a business transaction with the District?

Yes

No

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<sup>2</sup> A **business relationship** is defined as:

1. One person is employed by the other in a sole proprietorship or by an organization with which the other is associated as a trustee, director, officer, key employee, or greater than 35% owner.
2. One person is transacting business with the other (other than in the ordinary course of either party's business on the same terms as are generally offered to the public), directly or indirectly, in one or more contracts of sale, lease, license, loan, performance of services, or other transaction involving transfers of cash or property valued in excess of \$10,000 in the aggregate during the organization's tax year. Indirect transactions include transactions with an organization with which one person is associated as a trustee, director, officer, key employee, or greater than 35% owner.
3. The two persons are each a director, trustee, officer, or greater than 10% owner in the same business or investment entity. "Ownership" is measured by stock ownership (either voting power or value) of a corporation, profits or capital interest in a partnership or limited liability company, membership interest in a nonprofit organization, or beneficial interest in a trust. Ownership includes indirect ownership (e.g., ownership in an entity that has ownership in the entity in question); there can be ownership through multiple tiers of entities.

Please list the applicable entity or entities, and the position held by you or your Family Member:

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4. Continued Appointment Eligibility and Additional Potential Conflicts of Interest:

Please answer the following two (2) questions:

1. Are all eligibility conditions of your appointment as an officer, Commissioner/Citizen Member presently satisfied (e.g., residency/elector of district/municipality, as your particular appointment requires)?

Yes \_\_\_\_\_ No \_\_\_\_\_

2. To the best of your knowledge, are you or your immediate family involved in any other activity or relationship not characterized or described above, business or otherwise, which has the potential for being a conflict of interest with your role and responsibilities to the District?

Yes \_\_\_\_\_ No \_\_\_\_\_

If yes to either or both, please describe:

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ATTEST:

I hereby swear under penalty of false statement that the foregoing statements are true and complete to the best of my knowledge and belief.

I understand that I have an ongoing obligation to amend this form should any circumstances change which would cause any of the statements herein to be inaccurate or incomplete.

If an apparent or potential conflict hereafter arises within the spirit of the Conflict of Interest Policy, I shall immediately disclose the facts and circumstances in writing or via e-mail to the District Counsel.

\_\_\_\_\_  
Name (please print)

\_\_\_\_\_  
Position

\_\_\_\_\_  
Date

\_\_\_\_\_  
Signature

State of Connecticut  
County of Hartford

Subscribed and sworn before me this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

\_\_\_\_\_  
Notary Public/Commissioner of Superior Court

***Please return this completed questionnaire (hard copy or via e-mail) to:***

Office of the District Counsel  
The Metropolitan District  
555 Main Street  
Hartford, CT 06103  
[legal@themdc.com](mailto:legal@themdc.com)

NOTE: Failure to submit this form to District Counsel on or before January 31 of each calendar year will result in notice being provided to the District Board and the appointing authority of the Commissioner/Citizen Member.

***On motion made by District Chairman DiBella and duly seconded, the report was received and resolution adopted by unanimous vote of those present.***

**OPPORTUNITY FOR GENERAL PUBLIC COMMENTS**

No one from the public appeared to be heard.

**ADJOURNMENT**

The meeting was adjourned at 5:14 PM

ATTEST:

John S. Mirtle, Esq.  
District Clerk

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Date of Approval